CASE NO. 017-290364-17

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February 8, 2017

James A McGuire, on behalf of himself and all others similarly situated in the State of Texas PLAINTIFF.

V.

Gregg Abbott, in his official capacity as Governor of the State of Texas and offical capacity as CEO of the State of Texas, DEFENDANT,

IN THE DISTRICT COURT OF

TARRANT, TEXAS

JUDICIAL DISTRICT

# PETITION FOR DECLARATORY JUDGMENT

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COMES NOW, James Allen McGuire as a Notary (ID 130260037 expiration 06-16-2019), James Allen McGuire is also a Texas licensed Private Investigator for Mortgage Compliance Investigations LLC.; for the benefit of the State of Texas and the taxpaying citizens of the State of Texas (hereinafter "Plaintiff") and files its Original Petition for Declaratory Judgment against the defendants in their official capacities as the parties allowing (78R) H.B. 1493 to remain of statutory law, (hereinafter "Defendant"). Plaintiff seeks to prevent any party from further miss-applying law and specifically Texas Property Code § 51.001(4)(C) and violating the constitutions of the State of Texas and the United States Constitution, and alleges as follows: Should Texas Statute §51.001(4)(C) be used to deprive a Texas agency of rights expressly authorized by another subsection of Texas statute such as Texas Statute §192.007 and other(s)along with allowing a breached Deed of Trust be ressurected from the dead.

I. 17

18	DISCOVERY-CONTROL PLAN
19	1.01 Plaintiff intends for discovery to be conducted, should any discovery
20	be necessary, under Level 2 pursuant to Tex. R. Civ. P. 190.1 and 190.3
21	1.02 Plaintiff affirmatively pleads that this suit is not governed by the
22	expedited actions process under Tex. R. Civ. P. 169. Plaintiff does not anticipate
23	that Tex. R. Civ. P. 47 for expedition will become factor because Plaintiff seeks
24	Declaratory Judgment.
25	II.
26	CLAIM FOR RELIEF
27	2.01 Plaintiff seeks Declaratory Judgment and no damages are requested
28	2.02 The remedies sought are within the jurisdictional authority of the
29	court pursuant to Tex. R. Civ. P. 47.
30	III.
31	PARTIES
32	3.01 Plaintiff is James A McGuire, on behalf of himself and other similarly
33	situated in the state of Texas. James A McGuire resides in Tarrant County, Texas.
34	3.02 Defendant Greg Abbott was the duly elected Governor of Texas
35	during 2003-2004, and is the Chief Executive Officer of the State of Texas under
36	Article IV, Section 1, of the Constitution of the State of Texas. Governor Abbott
37	has allowed (78R) H.B. 1493 to continue to be effective law since January 1, 2004,
38	and is sued here in his official capacity.
39	3.03 Defendant Greg Abbott may be served at State Insurance Building
40	1100 San Jacinto, Austin, Texas 78701.

3.04 Pursuant to Tex. Civ. Prac. & Rem. Code §37.006(b) the Attorney

42 General must be served and is entitled to be heard.

3.05 Attorney General Ken Paxton may be served at 300 W. 15<sup>th</sup> Street, 44 Austin, TX 78701.

45 IV.

# 46 **JURISDICTION**

4.01 This Court has jurisdiction to hear this case under the Uniform
48 Declaratory Judgments Act, Tex. Civ. Prac. & Rem. Code Ann. § 37. The
49 declaration sought is within the jurisdictional authority of the court pursuant to
50 Tex. R. Civ. P. 37.003. In addition, Tex. Gov't Code § 22.004(g) would be
51 inapplicable. All relief sought by Plaintiff is within the jurisdictional limits of this
52 Court. Pursuant to Tex. Civ. Prac. & Rem. Code Ann. § 37.002(b).

53 V.

54 VENUE

5.01 Tarrant County is a proper venue because it is the county in plaintiff is located. It is also the county in which an alleged violation of the law occurred. Furthermore, purpose of the Declaratory Judgments Act is "to settle and afford relief from uncertainty and insecurity with respect to rights, status, and other legal relations." Tex. Civ. Prac. & Rem. Code Ann. § 37.002(b) (Vernon 2008); see Bonham State Bank, 907 S.W.2d at 467; Indian Beach Property Owners' Ass'n v.Linden, 222 S.W.3d 682, 699 (Tex. App.—Houston [1st Dist] 2007, no pet.)

62 VI.

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# **SUMMARY OF THE CASE**

- 6.01 Section § 51.0001(4)(C) of Chapter 51, Texas Property code reflects a
- 65 "mortgagee" (4) means (C) "if the security interest has been assigned of record,
- 66 the last person to whom the security interest has been assigned of record." This
- subsection is ambiguous in the statutes plain language.<sup>1</sup>, <sup>2</sup>
- 68 6.02 Plaintiff claims that section § 51.0001(4)(C) of Chapter 51, Texas
- 69 Property code, a Texas statute, is vague and overbroad.<sup>3</sup>
- 70 6.03 Plaintiff claims that section § 51.0001(4)(C) appears illegal on its
- 71 face.

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- 72 6.04 Plaintiff claims that section § 51.0001(4)(C) as applied allows
- 73 personal property transactions to be misrepresented as real property transactions.
- 74 6.05 Plaintiff claims that section § 51.0001(4)(C) makes no clarification as
- 75 to whether a security interest was "lawfully" assigned of record, or whether a
- 76 security interest was allowed even if the security interest was a Chapter 9<sup>4</sup> security

- 6 <sup>2</sup> If the statutory text is unambiguous, a court must adopt the interpretation supported by the
- 7 statute's plain language unless that interpretation would lead to absurd results. See *Tune v. Tex.*
- 8 Dep't of Pub. Safety, 23 S.W.3d 358, 363 (Tex.2000)
- 9 <sup>3</sup> When a statute is alleged to be overbroad and vague, we first determine whether the statute
- 10 "reaches a substantial amount of constitutionally protected conduct. See *Kuhl v. State, Tex*: Court
- of Appeals, 6th Dist. 2016
- 12 <sup>4</sup> Tex. Bus. Comm. Code- Sec. 9.110. SECURITY INTERESTS ARISING UNDER CHAPTER 2
- 13 OR <u>2A</u>. A security interest arising under Section <u>2.401</u>, <u>2.505</u>, <u>2.711</u>(c), or <u>2A.508</u>(e) is subject
- 14 to this chapter. However, until the debtor obtains possession of the goods:
- 15 (1) the security interest is enforceable, even if Section 9.203(b)(3) has not been
- 16 satisfied;
  - (2) filing is not required to perfect the security interest;
- 18 *(3) the rights of the secured party after default by the debtor are governed by*
- 19 *Chapter 2 or 2A; and*

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<sup>4 &</sup>lt;sup>1</sup> ("Unless a statute is ambiguous, we must follow the clear language of the statute."); Brazos

<sup>5</sup> River Auth. v. City of Graham, 163 Tex. 167, 354 S.W.2d 99, 109 n. 3 (1962)

77 *interest assigned*, and filed of record in the county clerks records as an eligible 78 instrument with the force of law.

6.06 Regardless of the presence or non-presence of a severability clause Subsection(4)(c) of Chapter 51 of the Texas Property Code as codified into law would if verbiage is not corrected allow that an instrument filed of record under another Texas law such as section § 192.007(a)<sup>5</sup>, or other Texas recordation act law would be rendered a nullity if subsection(4)(C) remains to allow an ineligible instrument to be given the legal effect of a force of law.

6.07 Allowing such ambiguous section such as § 51.0001(4)(C) to continue as enacted seemingly deprives local political divisions, such as county clerks from revenue due; and seemingly deprives legal rights of an existing statute § 192.007(a) from the requirements specified in such section.<sup>6</sup>

6.08 Allowing such ambiguous section such as § 51.0001(4)(C) to continue as enacted seemingly deprives political divisions, such as the Secretary of State from revenue due; and seemingly deprives legal rights of an existing statute Article 9 filing requirements specified in such section.

6.09 The question before this Court is whether section § 51.0001(4)(C), 94 Chapter 51, Texas Property Code as enacted on January 1, 2004, on its face, is

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<sup>21 (4)</sup> the security interest has priority over a conflicting security interest created 22 by the debtor.

<sup>23 &</sup>lt;sup>5</sup> "purpose of recording laws is to notify subsequent purchasers ... and not to give protection to

<sup>24</sup> perpetrators of fraud") See Ojeda de Toca v. Wise, 748 SW 2d 449 - Tex: Supreme Court 1988

<sup>25 6 &</sup>quot;Section 192.007 of the Texas Local Government Code requires the re-recording of the

<sup>26</sup> security instrument each time there is a release, transfer, assignment, or some other action

<sup>27</sup> related to the instrument." See Nueces County v. MERSCORP HOLDINGS, INC., Dist. Court,

<sup>28</sup> SD Texas 2013

- 95 ambiguous, vague, overbroad, or possibly illegal, and violates the Texas
- 96 Constitution.
- 97 6.10 The question before this Court is whether section § 51.0001(4)(C),
- 98 Chapter 51, Texas Property Code as enacted on January 1, 2004, and as applied,
- 99 allows for secret transactions<sup>7</sup> of personal property which in turn is recorded as real
- 100 property.

101 VII.

# 102 FACTUAL BACKGROUND

- 7.01 Plaintiff expects the factual background in this lawsuit to be undisputed and that this lawsuit will involve solely a question of law.
- 7.02 Plaintiff does not expect any challenge to the history of 51.0001 being enacted into law by Texas Legislators. (78R) H.B.1493 was sponsored by Burt Rowe Solomons, and passed into law; and such law being effective January 1, 2004.
- 7.03 Plaintiff believes it was not the intent of the Texas Legislature to cause constitutional harm to other existing enacted Texas law. Plaintiff believes the Texas Legislature relied upon the assumption that a mortgagee being a lender person of a financial institution was the intent.
- 7.04 On January 1, 1984, SB 748, was enacted by the 68th Regular Session of the Texas Legislature, "Relating to adoption of a nonsubstantive revision of the statutes relating to property". Chapter 51 was added to the Texas Property Code, adding sections 51.001, "Effect on other Liens", and section 51.002, "Sale of Real Property Under Contract Lien".

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<sup>30 &</sup>lt;sup>7</sup> See § 51.0001(1), Tex. Prop. Code.

- 7.05 In 2003, the Texas Legislature passed House Bill 1493 during the 78th
- 119 Legislative Session. House Bill 1493 added Section § 51.0001 to the Texas
- 120 Property Code, which became effective on January 1, 2004.
- 7.06 On June 6, 2003 (78R) H.B.1493 was signed by, acting in their
- individual official capacities for the State of Texas, duly elected, acting by and
- through the Texas Senate of the State of Texas.
- 7.07 On June 6, 2003 (78R) H.B.1493 was signed by, acting in their
- individual official capacities for the State of Texas, duly elected, acting by and
- through the Texas House of Representatives of the State of Texas.
- 7.08 On June 20, 2003 (78R) H.B.1493 was signed off by, Rick Perry,
- acting in his official capacity as Governor of the State of Texas.
- 7.09 In House Bill 1493, the sponsor, Burt Rowe Solomons provided that
- pursuant to section 51.0001(4) a "mortgagee" means; giving three parts, (A); (B);
- 131 or (C),
- 7.09 Section § 51.0001(4)(C) creates a controversy with other Texas Law
- such as Section § 192.007(a), Texas Local Government Code, and possibly other
- 134 Texas law.
- 7.10 Article 16, section 48 of the Texas Constitution provides that "all
- laws and parts of laws now in force in the State of Texas, which are not repugnant
- 137 to the Constitution of the United States, or to this Constitution, shall continue and
- 138 remain in force as the laws of this State, until they expire by their own limitation
- or shall be amended or repealed by the Legislature".
- 7.11 Article I, section 19 of the Texas Constitution provides that "No
- 141 citizen of this State shall be deprived of life, liberty, property, privileges or

immunities, or in any manner disfranchised, except by the due course of the law of the land."

VIII.

#### SUIT FOR DECLARATORY RELIEF

8.01 This is a suit for Declaratory determination as to whether a Texas Statute is so ambiguous on its face that it seemingly allows criminal acts given by such violation of an enacted law the effect of full force of law. "Statutory construction is a question of law". See Johnson v. City of Fort Worth, 774 S.W.2d 653, 656 (Tex.1989).

8.02 Plaintiff provides this declaratory judgment for the benefit of the people similarly situated in the state of Texas; and for the existing enacted Texas laws without a voice to protect its statutory rights. "The right to judicial review of acts of legislative and administrative bodies affecting constitutional or property rights is axiomatic." City of Houston v. Blackbird, 394 S.W.2d 159, 162 (Tex. 1965).

8.03 This suit for declaratory judgment is brought pursuant to the Uniform Declaratory Judgments Act in Chapter 37 of the Texas Civil Practice and Remedies Code. "A court of record within its jurisdiction has power to declare rights, status, and other legal relations whether or not further relief is or could be claimed." Tex. Civ. Prac. & Rem. Code § 37.003(a). "A person...whose rights, status, or other legal relations are affected by a statute...may have determined any question of construction or validity arising under the...statute...and obtain a declaration of rights, status, or other legal relations thereunder." Id. at § 37.004(a).

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8.04 The court's general jurisdictional authority under Article V, § 8 of the Texas Constitution and Tex. Gov't Code § 24.011 is properly invoked by the filing of a declaratory judgment action challenging the constitutionality of a statute.

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8.05 It has been noted in previous court cases, "Legally, qualified immunity applies so long as the official conduct of the individual defendant "does not violate clearly established statutory or constitutional rights of which a reasonable person would have known." Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982). Qualified immunity generally requires an inquiry into (1) whether the plaintiff in the civil action has demonstrated the violation of a constitutionally protected right and (2) "whether the right is so 'clearly established' that a reasonable official would understand that what he is doing violates that right." Brennan v. Township of Northville, 78 F.3d 1152, 1154 (6th Cir. 1996). The court can consider any inquiry first, and need not reach the remaining inquiry if it answers any inquiry in the negative."

8.06 In a semi-recent federal court interlocutory order the court stated 180 "TEX. LOC. GOV'T CODE ANN. § 192.007(a). Based on the plain language of 181 Section 192.007, the Court concludes that the statute requires the re-filing of an 182 183 instrument each time there is a release, transfer, assignment, or some other action relating to an instrument filed with the county clerk. This interpretation is 184 185 consistent with this Court's previous interpretation of this statute. See Miller v. Homecomings Financial, LLC, 881 F. Supp. 2d 825, 830 (S.D. Tex. 2012) ("Texas 186 187 statute declares that any transfer or assignment of a recorded mortgage must also be recorded in the office of the county clerk"). There are no recorded cases of 188 Texas state courts interpreting Section 192.007". See Nueces County v. 189 MERSCORP HOLDINGS, INC., Dist. Court, SD Texas 2013 190

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8.07 Thus, one could reasonably infer from the federal courts interlocutory order that § 51.0001(4)(C) system has caused a reduction in filing fees collected by the County and that the County's property records have been degraded as a result of a book entry system(s) such as "MERS". "Texas Local Government Code requires the re-recording of the security instrument each time there is a release, transfer, assignment, or some other action related to the instrument filed of record".8

8.08 Whether the Texas Legislature or the sponsor of House Bill 1493 knew exactly what was being accomplished with the amendment only those involved would know. Nonetheless, the statute as enacted, and upon its face provides for ambiguity. As the federal court opined, a re-filing of a related instrument would be required due to § 192.007(a).

8.09 On its face, section § 51.0001(4)(C) is vague enough to allow a transaction relating to "personal property" collateral governed by Chapters 7, 8, or 9 Texas Business and Commerce Code, to have the force of law which actually deprives or becomes superior to other existing Texas law while the personal property is given the effect of full force of law. Hence 51.0001(4)(C) deprives the statutory, and constitutional rights of other existing Texas laws.

8.10 On its face, section § 51.0001(4)(C) is vague enough to deprive chapter 24, Texas Property Code, Chapters 3, 7, 8, 9, Texas Business and Commerce Code, Tax Code, and the bankruptcy code to name a few possibilities of constitutional violations against existing laws, yet to be given the effect of full force of law.

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<sup>35 \*</sup> Nueces County v. MERSCORP HOLDINGS, INC., Dist. Court, SD Texas 2013 2:12-cv-00131

- 8.11 On its face, section § 51.0001(4)(C) is vague enough to allow for transactions governed by section § 322.016 of Texas Uniform Electronic Transactions Act to be given the effect of full force of law.
- 8.12 On its face, section § 51.0001(4)(C) is vague enough to deprive the county clerks of revenue regarding filing fees.
- 8.13 On its face, section § 51.0001(4)(C) is vague enough to deprive the Secretary of State of revenue regarding filing fees.
- 8.14 For Texas to allow the ambiguous wording of § 51.0001(4)(C) to continue only deprives not only citizens, but other persons such as local, or state government corporations, and existing statutory law to take a back seat to any unknown party whom chooses to utilize this certain section for an unfair advantage, and to deprive.
- 8.15 For Texas to allow the ambiguous wording of § 51.0001(4)(C) as applied to continue to carry the effect of law throughout the courts of the state, paper rights case law will become a thing of the past, and abstract rights will become the new property rights law regarding real property.
- 8.16 Whether the court ponders upon the "facial" challenge, or "as applied" doctrine the results would be the same. Section § 51.0001(4) (C) allows for deprivation of other Texas laws. "Faithfully applying the law cannot mean short-circuiting one Texas law in order to strike down another". See Supreme Court of Texas No. 15-0139 In Re State Of Texas, Relator
- 8.17 There are three (3) possible options to seemingly resolve the § 51.0001(4)(C) constitutional violation, (1) the Texas Legislature could simply amend a single word "lawfully" in two places, which would ensure § 192.007(a)

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was not violated of its statutory rights. As an example; "if the security interest has 238 been <a href="https://example.com/lawfully-assigned">been <a href="https://example.com/lawfully-assigned">assigned of record, the last person to whom the security interest</a> 239 has been <a href="lawfully"> assigned of record</a>. (2) Or the Texas legislature could revert 240 back to the previous version of Chapter 51 which appeared to have worked 241 flawlessly. (3) Or the Texas legislature could completely remove the 242 unconstitutional portions of section § 51.0001 which would allow all other Texas 243 244 law violated by such section to gain equal protection provided for by the Constitution. 245

246 IX.

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#### OBJECTION TO ASSOCIATE JUDGE

9.01 Plaintiff objects to the referral of this case to an associate judge for hearing a trial on the merits or presiding at a jury trial. Tex. Gov't Code § 54A.106(c).

251 X.

## 252 **CONDITIONS PRECEDENT**

253 10.01 All conditions precedent to plaintiff's claim for relief have been 254 performed or have occurred. Texas. R. Civ. P. 54

255 XI.

# REQUEST FOR DISCLOSURE

11.01 Under Texas Rule of Civil Procedure 194, plaintiff requests that defendant disclose, within 50 days of the service of this request, the information or material described in Rule 194.2.

260 XII.

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12.01 As currently enacted, section § 51.0001(4)(C) as applied allows for the use of secret equities which encourages violations of the Texas Penal Code and the Statute of Frauds, such as fraudulent filings; section § 51.0001(4)(C) allows for the use of abstract rights, rather than paper rights. As currently enacted, section § 51.0001(4)(C) deprives a party of rights of other Texas law(s), which violates the Texas Constitution and the U.S. Constitution. In alternative if the court determines that a unlawful is constitutional then crooks committed to prison for violating a statute comes to question. The very short version; Can a law be enacted to resurrect a dead breached contract, by not following all applicable law as the contract itself said will be done, and to give such dead contract the right of full force of law without violating the constitution or interfering with Contract Law?

274 XIII.

275 PRAYER

13.1 For these reasons, plaintiff asks that defendants be cited to appear and answer and that the Court declare section § 51.0001(4)(C) in violation of the Texas constitution, thus violating other Texas law; And plaintiff requests any other declaratory determination to which plaintiff is entitled to.

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Respectfully submitted, /S/James A McGuire
1717 Grassy View Drive
Fort Worth, Texas 76177

284 <u>j.mcguire@trilliondollarfubar.com</u> 285 817 704-8961

286	CERTIFICATE OF COMPLIANCE
287 288 289 290	I hereby certify that according to the word-count feature of the OpenOffice Writer, which has been applied including headers the Petition for Declaratory Judgment consists of a cumulative total of 2,904 words. Last three digits of Texas Drivers license is 412 and last three digits of SSN is 020.
291 292	Respectfully submitted By: /S/James A McGuire
293	1717 Grassy View Drive
294	Fort Worth, Texas 76177
295	817-704-8961 Pro Se
<ul><li>296</li><li>297</li></ul>	Email: j.mcguire@trilliondollarfubar.com  UNSWORN DECLARATION
298 299 300 301	Pursuant to chapter 132(d), Texas Civil Remedies and Practices, I, James A McGuire provides this unsworn declaration. "My name is James A McGuire, my date of birth is November 10, 1952, and my address is 1717 Grassy View Drive Fort Worth, Texas 76177 and United States.
302	I declare under penalty of perjury that the foregoing is true and correct.
303	Executed in Tarrant County, State of Texas, on this February 8, 2017.
304	Declarant /S/James A McGuire
305	James A McGuire

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306	Email: j.mcguire@trilliondollarfubar.com
307	Phone: 817 704 8961
308	CERTIFICATE OF SERVICE
309	I hereby certify that on February 8, 2017 a true and correct copy of Plaintiffs'
310	Petition for Declaratory Judgment was delivered to parties of this case listed
311	below via Service of Process, Secretary of State.
312	
313	Gregory Wayne "Greg" Abbott in his official capacity as Governor of Texas –
314	U.S. Mail Defendant may be served at Office of the Governor
315	State Insurance Building
316	1100 San Jacinto
317	Austin, Texas 78701
318	c/o Service of Process, Secretary of State
319	P.O. Box 12079
320	Austin, Texas 78711-2079
321	
322	Attorney General is being serviced pursuant to Tex. Civ. Prac. & Rem. Code
323	§37.006(b)
324	Ken Paxton in his official capacity as Attorney General of Texas – U.S. Mail
325	300 W. 15 <sup>th</sup> Street, Austin, TX 78701
326	c/o Service of Process, Secretary of State
327	P.O. Box 12079
328	Austin, Texas 78711-2079

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